



University of Maryland Center for Health and Homeland Security

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CHHS Celebrates Fifth Anniversary



David J. Ramsay, DM, DPhil, President of the University of Maryland, Baltimore and Chair of the Board of Directors of the University of Maryland Center for Health and Homeland Security (CHHS) (left), meets with Michael Greenberger, JD, Director of CHHS and a Professor in the School of Law (center), and Karen H. Rothenberg, JD, MPA, Dean and Marjorie Cook Professor of Law at the University of Maryland School of Law (right).

On May 15, 2007, the University of Maryland Center for Health and Homeland Security (CHHS) celebrated its fifth anniversary by announcing the hiring of 10 new professionals to a staff that now numbers well over 30.

The idea for CHHS was conceived by David J. Ramsay, DM, DPhil, President of the University of Maryland, Baltimore, in the immediate wake of the terrorist attacks of Sept. 11, 2001. Dr. Ramsay first articulated the idea to create an academic center within his office that would leverage the resources of the six professional schools on the UMB campus at a September 19, 2001 "teach-in" held at the School of Law to discuss the meaning of the events of 9/11 to aspiring health and law practitioners. Shortly thereafter, Dr. Ramsay tapped Michael Greenberger, JD, then a

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Director's Message



Michael Greenberger, JD

As CHHS celebrates its fifth anniversary, we reflect upon our many successes and look forward to the many exciting projects we have planned for the future. As you will read in this newsletter, the CHHS staff have been busy traveling the country to train state and local emergency responders in our Continuity of Operations Planning (COOP) program, which was recently certified by the Federal Emergency Management Agency (FEMA). This course trains state and local emergency managers and planners to create their own plans to ensure the continued operation of their essential government functions during catastrophic emergencies. This program is one of the "crowning achievements" of CHHS over the last few years, as we have followed this project from creation, to certification, and now through nationwide implementation. Since the program was certified, we have been besieged by requests to conduct trainings by states and localities. In addition to

these COOP trainings, we are also working under a contract with the Maryland Judiciary to create a COOP plan for the entire Maryland judicial system.

In other news, CHHS staff recently organized a major conference on behalf of The Middle-Atlantic Regional Center of Excellence for Biodefense and Emerging Infectious Diseases Research (MARCE) to assess the readiness of the Mid-Atlantic region to respond to the onset of a pandemic flu. We are also working closely with DHS' Office of National Capital Region Coordination on projects concerning emergency response coordination among Maryland, Virginia and D.C first responders. Our staff this year also assisted the Baltimore City Health Department in crafting an historic Hospital Mutual Aid Agreement among Baltimore's eleven hospitals, ensuring that these health facilities work in close cooperation in case of a city-wide public health catastrophe. CHHS staffers were also recently involved in a simulated hurricane exercise, called "Hurricane Zephyr," which examined regional response and recovery capabilities to a category four hurricane affecting the greater Baltimore metropolitan area.

One new focus for the Center is preparing vulnerable populations (low-income communities, the physically or mentally disabled, non-English speaking populations, and the elderly and homeless) for public health catastrophes. The plight of the vulnerable populations during Hurricanes Katrina and Rita in August and September, 2005, respectively, brought this topic to the forefront of our agenda. While pursuing our interest and concern over this subject, CHHS received funding from the Communities Program of the McCormick Tribune Foundation to conduct a "by invitation only" conference of the nation's leading scholars titled, "Vulnerable Populations: Emergency Preparedness." This event will take place in November 2007 in Washington, D.C. CHHS will draft an action plan for all levels of government to protect these populations based on the ideas generated from this conference.

Also, in the aftermath of the devastating hurricanes of 2005, CHHS' own Law and Policy Analyst Joshua Easton, JD, MA, was asked to serve on the strategic advisory committee for a conference focused on rebuilding New Orleans, "Restoration 2007: Innovation, Networks, and Leadership for Post-Disaster Recovery in New Orleans," held in May 2007. CHHS Fellow Meghan Butasek, MPH, was asked to give a presentation at a conference at the University of Houston Law Center on her work exploring policies to strengthen information sharing and coordination between localities and states for the purpose of protecting foster children affected by a mass disaster.

There is more on all of these topics, plus other CHHS news, in the following pages. Thank you for your support over the last five years. We look forward to working with you in the years to come to protect the health and safety of our country.

Enjoy the newsletter!

Michael Greenberger, JD
CHHS Director & Law School Professor

CHHS Staff



CHHS staff: Front/first row(left to right): Clara Woody, Matthew Fuchs, Jeanne Stringer, Michael Greenberger, Erin Hahn, Ben Pulz, Judith Heiger. Second row (left to right): Jennifer Martin, Jessica Pitts, Rebecca Shore-Suslowitz, Joshua Kovacs, Adrian Wilairat, Trudy Henson, Jenny Rheingrover, Aileen Xenakis, Daniel Meyerson. Third row (left to right): Daniel Goodman, Jamar Herry, David Brummett, Meghan Butasek, Jason Zappasodi, Michael Stallings, Robin Clark, Catherine Napjus. Fourth/back row (left to right): Sabrina Chase, Tristan Reed, Charles Madden, Benjamin Alpert. Not pictured: A.J. Bellido de Luna, Mark Boyer, Nicole Chapple, Joshua Easton, Darren Mareiniss, Marita Mike, Alexandra Podolny, Michael Veseby, and Jillian Williams.

NEWS HOUR

CHHS Director Michael Greenberger, JD, (right) was interviewed by Judy Woodruff (left) of the Lehrer NewsHour on March 29, 2007. Prof. Greenberger, along with guest Noel Francisco, a former Justice Department Official in the Bush Administration, discussed the testimony of Kyle Sampson, the former Chief of Staff to Attorney General Alberto Gonzales, to the Senate Judiciary Committee concerning the firing of eight U.S. attorneys.



CHHS Fifth Anniversary (continued)

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Visiting Professor at the School of Law and a former top counterterrorism official in the Clinton administration, to help him shape his vision for this Center.

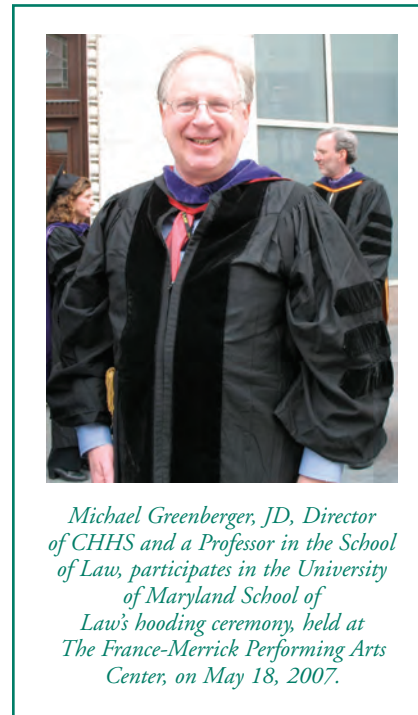
On May 15, 2002, Dr. Ramsay's vision became a reality with the official launch of CHHS. Dr. Ramsay served as Chair of the Board of Trustees of CHHS with Prof. Greenberger serving as the Center's Director, positions they both still hold today. Karen H. Rothenberg, JD, MPA, Dean and Marjorie Cook Professor of Law in the School of Law, also plays a special role in CHHS as Dean of the guiding institution for the Center, since Prof. Greenberger now holds a full-time post on the law school faculty.

By the end of 2002, CHHS had a staff of three. Today, CHHS boasts over 30 professionals. The staff includes lawyers, public health experts, doctors, first responders, and a communications specialist.

In 2007, the staff of CHHS are working on a wide range of projects which include preventing and responding to natural and man-made disasters (often relating to issues arising in the aftermath of Hurricanes Katrina and Rita), avian and pandemic flu preparedness, cyber security, mass transit protection, critical infrastructure protection (planning for the protection of important landmarks

and resources necessary to continue functioning in an emergency), surge capacity (planning for how the state's health care system will respond to a sudden and dramatic increase in demand for services as a result of any public health emergency), assisting government agencies with grant applications, and legal preparedness for disasters. CHHS has also done important work in the area of Continuity of Operations (COOP) planning and continuity of government planning. Working on a Department of Homeland Security funded COOP training project, the CHHS team has traveled extensively and visited such locales as Portland, Oregon; Texarkana, Texas; Boston, Massachusetts; Calcasieu Parish, Louisiana; and Albany, New York. Many additional trainings are scheduled in the coming months to include trainings in California, Guam, Kansas, New York City, and Puerto Rico.

To accomplish this work, CHHS collaborates with a multitude of government organizations. These include: The U.S. Department of Homeland Security; the Federal Emergency Management Agency; the Office of the National Capital Region (NCR) in the Department of Homeland Security (the NCR encompasses the District of Columbia and parts of the states of Maryland and Virginia); the Maryland Emergency Management Agency; the Department of Health



Michael Greenberger, JD, Director of CHHS and a Professor in the School of Law, participates in the University of Maryland School of Law's hooding ceremony, held at The France-Merrick Performing Arts Center, on May 18, 2007.

and Human Services; the Maryland Department of Transportation; the Maryland State Police; the Maryland Governor's Office; the Baltimore City Health Department; the Baltimore City Fire Department; the Baltimore City Office of Emergency Management; the Maryland Judiciary; and the Baltimore Urban Area Workgroup.

As CHHS marks its fifth anniversary, its staff now continues to foster Dr. Ramsay's original vision, searching for more opportunities to serve both governments and people in preventing and effectively responding to natural and man-made public health disasters.

U.S. Department of Homeland Security Certifies CHHS Emergency Planning Course

The U.S. Department of Homeland Security, Federal Emergency Management Agency, National Preparedness Directorate, National Integration Center, Training and Education Division has certified an emergency planning course created by CHHS titled, "Preparing the States: Implementing Continuity of Operations Planning." The course will provide government emergency planners with the knowledge and skills to develop Continuity of Operations (COOP) plans and train other state, local, and tribal personnel in their jurisdiction to develop their own plans.

COOP planning is the effort to ensure the continued operation of essential government functions during a wide range of potential emergencies. Whether the hazard is the result of a natural or human-induced event, an "all-hazards" approach coupled with catastrophic-event-preparedness training assures that, regardless of the emergency, essential functions will continue.

The course was developed and will be implemented by CHHS under a \$1.48 million grant from the U.S. Department of Homeland Security.

The COOP course is offered in direct delivery or train-the-trainer versions. The direct delivery version is designed to equip emergency managers/planners at the state, local, and tribal levels of government with the tools necessary to develop and maintain successful COOP plans. The train-the-trainer course includes all the information from the direct delivery course, plus additional instruction

which allows participants to return to their home jurisdictions and train other personnel in COOP planning. Both the direct delivery and train-the-trainer versions include interactive group discussions, use of a fully developed sample agency, and discussion-based exercises.

"We have developed this course to be interactive and to take full advantage of the shared knowledge of the trainers and the students," said CHHS Senior Law and Policy Analyst Alexandra Podolny, JD, who serves as program manager for the grant. "We feel that the course fulfills the need for Continuity of Operations training directed at and tailored to the state, local, and tribal level."

The course goals are derived from the Department of Homeland Security Nationwide Plan Review, the National Preparedness Goal, and the Target Capabilities List. The Nationwide Plan Review identified four focus areas and funding priorities, including Continuity of Operations/Continuity of Government Planning.

"CHHS is proud to partner with the Department of Homeland Security on such an important national training project," said CHHS Director Michael Greenberger, JD. "In our view, it is a fundamental step for state and local governmental institutions to have a well-thought-through contingency plan



The COOP team gave a presentation in Portland, Oregon in early May 2007. Pictured are: CHHS Senior Law and Policy Analyst Alexandra Podolny, JD (front, left); Portland Office of Emergency Management Planning and Mitigation Program Manager Patty Rueter (front, right); CHHS Law and Policy Analyst Catherine Nappus, JD (back, left); and CHHS Senior Law and Policy Analyst A.J. Bellido de Luna, JD (back, right). Rueter organized trainings in Portland as well as on the Oregon coast. In addition to providing assistance with the trainings, she also gave a presentation on the Oregon Emergency Management Association.

in place in order to survive and function during a catastrophic event. The plan should ensure the continuation of service to the public, no matter how serious the crisis, whether it is caused by nature or a terror attack. COOP training achieves this worthy goal."

COOP trainings were recently held in Oregon, Texas, Massachusetts, Louisiana, New York, and Pennsylvania. Upcoming trainings are scheduled in Guam, Washington state, Vermont, Kansas, Louisiana, California, Kentucky, Puerto Rico, Arizona, New York, and Delaware.

For more information on training sessions, contact Alexandra Podolny at 410-706-2153 or apodolny@law.umaryland.edu. To learn more about COOP training, visit www.umaryland.edu/dhscoop.

Center Staff Creating COOP Plan for Maryland Courts

In October 2006, the Maryland Judiciary awarded CHHS a contract to perform the Continuity of Operations (COOP) planning for the entire Maryland court system. The Center is currently working on this two-year project, which entails creating continuity plans for the temporary operation of essential court functions within 12 hours of an emergency and the maintenance of these functions for the fourteen days following COOP activation. Essential functions within the Judiciary can range from procuring digital recording equipment to conducting bond hearings. Four CHHS staff members are working on the plan: Law and Policy Analyst Jessica Pitts, JD; Law Fellow Meghan Butasek, MPH.; Staff Attorney Jamar Herry, JD; and Law and Policy Analyst Rebecca Shore-Suslowitz, JD. The Court COOP project is supervised by Senior Law and Policy Analyst Alexandra Podolny, JD.

In the first year of the project, the staff is creating plans for the pilot project sites, which include the trial courts in Frederick and Prince George's counties, as well as the appellate courts and the administrative infrastructure in Annapolis. After introducing the plan to the many stakeholders, the COOP team held informational interviews with individual offices in

order to assess the functions and needs of each department and its employees. The interviews took place over several weeks in January, February, and March 2007. The Court COOP team compiled and assessed the information gathered at the interviews and returned it to the individual offices for evaluation, comment and completion. The team then developed a uniform template based on the identified needs of the courts.

Law and Policy Analyst Jessica Pitts, JD, who serves as the field lead for the Court COOP project, believes the creation of the Court COOP plan goes a long way toward protecting the public and building public trust. "I think that during an emergency, the public looks to and relies upon its government to protect them and to continue to provide the basic guaranteed rights afforded them," said Pitts. If the public needs the courts and, the courts are unable to perform, the aftermath of the emergency will include damage to the trust, respect and confidence in the American judicial system. Pitts believes that if the people of a community see that their courts continue to run, despite losses and strains on the workforce, the community will likely be reassured that their rights are guaranteed.

The next steps in the Court COOP plan include applying the information gathered to CHHS'

COOP template and creating a tabletop exercise to test the plans. In the second year, the COOP team will expand their scope to the entire Maryland Judiciary. This will include developing COOP plans for the remaining jurisdictions and updating pilot COOP plans based on the lessons learned from tabletop exercises. The remaining jurisdictions' plans will also be tested with tabletop exercises at the end of the second year.

Benchbook Parallels Court COOP Project

CHHS Associate Director, Erin Hahn, JD, is preparing a Maryland Judiciary Benchbook, a project that parallels the Court COOP project. The Judiciary Benchbook will be a readily accessible reference for Maryland judges dealing with legal issues arising out of a public health catastrophe. It will have sections covering important procedural and substantive public health issues that will arise during an emergency. The Benchbook dovetails with Court COOP planning activities because it ensures the ability of judges to continue functioning in an emergency, and gives them a tool to help them confront the unique legal issues that arise in a public health emergency.

Conference Addresses Mid-Atlantic Readiness for Catastrophe

If a catastrophic health emergency or bioterrorism attack hits the Mid-Atlantic, "Is Anyone or Everyone in Charge?" That was the basis for a daylong "Responding to Regional Catastrophic Public Health Events" conference organized by CHHS and held on Feb. 27, 2007 in the Sanford Auditorium of the Uniformed Services University of the Health Sciences in Bethesda, Maryland. The purpose of the conference was to provide a forum to address the readiness of the Middle Atlantic region to respond collaboratively to a multi-jurisdictional, multi-state public health catastrophe. During the conference, participants explored two scenarios with top public health and safety officials and asked the tough questions on how prepared we are.

The conference was sponsored by The Middle-Atlantic Regional Center of Excellence for Biodefense and Emerging Infectious Diseases Research (MARCE). Myron Levine, MD, DTPH, Director of the Center for Vaccine Development in the School of Medicine, also serves as the director for MARCE. CHHS Senior Law and Policy Analyst Marita Mike, MD, JD, and CHHS Event Coordinator Tristan Reed, MA, now a Law Fellow, organized the conference on behalf of



Gregg Pane, MD, MPA, FACPE, Director and State Health Officer, District of Columbia Department of Health (left), talks with Myron Levine, MD, DTPH, Director of the Center for Vaccine Development in the School of Medicine (center), and Michael Greenberger, JD, Director of CHHS (right.)

MARCE. Conference participants included MARCE investigators and emergency response officials from states and localities within the region, as well as federal officials.

The onset of pandemic influenza and an anthrax attack were used as platform examples for the discussion of how natural and man-made catastrophic disaster events call for the most careful and coordinated regional response. CHHS Director Michael Greenberger, JD, facilitated the discussion. Prof. Greenberger has written extensively on effective and coordinated multi-jurisdictional responses to catastrophic public health events.

Some of the issues addressed during the conference included: activating local, regional state and national response plans; the use of regional coordinating agreements, such as the Emergency Management

Assistance Compact and the National Response Plan; the role of extraordinary governmental powers; vaccine development and production in response to emergent situations; hospital and medical facility coordination; the implementation plans for mass prophylaxis; use of the Strategic National Stockpile and the availability of medical countermeasures; regional evacuation and implementation; effective use of local and out-of-state volunteers; and the preparation plans for the protection of vulnerable populations in disaster scenarios.

"The MARCE event was unique, because it allowed the top medical biodefense researchers in the Mid-Atlantic states to begin an important dialogue with first responder agencies within that region," said Prof. Greenberger. "The medical research community has gathered important knowledge about the ability to respond to catastrophic health events, whether they be the result of terrorist acts or natural phenomena, such as the potential impending occurrence of pandemic flu. The imparting of that information to first responder agencies will help the latter calibrate and further refine planning to meet such crises 'head on.' I am confident that this will be the first of many similar 'networking' events."

Christensen Joins Congresswoman Lofgren's Staff



Kate Christensen, JD

In early 2007, CHHS Associate Director Kate Christensen, JD, accepted a position on the Washington D.C. staff of Congresswoman Zoe Lofgren (CA-16), thus leaving CHHS after several years of service. Christensen is now serving as Senior Legislative Counsel to the Congresswoman for homeland security, as well as election reform and campaign finance. Congresswoman Lofgren is in her seventh term in Congress representing most of the city of San Jose and Santa Clara county in California.

CHHS Director Michael Greenberger, JD, described Christensen's departure as "bitter sweet." Greenberger said, "I am



Erin Hahn, JD, MPA

personally very indebted to Kate. She was a student in my first homeland security class at the law school and the first full-time Law Fellow for the Center, beginning in 2003. She then served, with distinction, at the Federal Election Commission through April 2005, at which time she returned to CHHS as Associate Director."

During her time at CHHS, Christensen led the \$1.5 million U.S. Department of Homeland Security (DHS) training grant project, which has won laurels from inside and outside DHS. Greenberger noted that when Christensen began as CHHS' Associate Director, there were seven staff members, including Christensen. CHHS now has over



Alexandra Podolny, JD

30 staff members. "It is a testament to Kate's talent, poise, management experience, and her high degree of expertise in the homeland security area that she has been chosen for this quite prestigious position on the Hill." Greenberger said.

Hahn and Podolny Take On New Roles

Following Christensen's departure, Erin Hahn, JD, MPA, was named the new Associate Director for the Center. Hahn previously served as a CHHS Staff Attorney. Her work focuses on legal and policy issues involving the public health aspects of counterterrorism and disaster response. She edited, and is currently updating, the *Maryland Public Health Emergency*

Preparedness Legal Handbook, a comprehensive guide to the relevant statutes and regulations pertaining to emergency response, particularly a catastrophic health emergency. Recently, Hahn completed a memorandum for the Baltimore City Health Department covering legal issues related to responding to a catastrophic health emergency within city limits, including coordination of emergency response among area hospitals, and important relationships with county, state, and federal government agencies. The project included drafting model orders for the exercise of certain emergency powers by the city, such as quarantine, vaccination, and curfew orders. Hahn is currently drafting a Benchbook for use by the Maryland court system.

Prior to joining CHHS, Hahn worked in private practice at a Baltimore law firm doing civil litigation. She also has experience providing pro bono representation for individuals seeking asylum before the United States Immigration Court. Hahn received her BA, *summa cum laude*, from Salisbury University, her JD from the University of Maryland School of Law, and her Masters in Public Administration from the Katholieke Universiteit



CHHS Director Michael Greenberger, JD, was interviewed on CNN's "The Situation Room" on Jan. 9, 2007 regarding House Democrats' work in their first 100 hours in office to implement reforms from the 9/11 Commission.

Leuven, in Leuven, Belgium, which she attended as a Flemish Community Fellow. While in law school, she served as an Associate Editor for the Maryland Law Review and as an Executive Board Member and National Team Member of the Moot Court Board. Hahn is admitted to practice law in Maryland.

CHHS Senior Law and Policy Analyst Alexandra Podolny, JD, has also taken on additional

responsibilities since Christensen's departure. Podolny is serving as the manager for the Continuity of Operations (COOP) planning program for CHHS. Most notably, Podolny manages the DHS COOP grant. She also manages the Maryland Judiciary COOP project, and continues to work with CHHS staff assigned to COOP work for Maryland state agencies. In addition, she is a member of the UMB Campus Emergency Management Team.

City of Baltimore Strengthens Relationship with CHHS



CHHS hosted the Baltimore Urban Area Workgroup at the University of Maryland School of Law for the group's monthly meeting.

In January 2007, CHHS began working with the Baltimore Urban Area Homeland Security Working Group (UAWG) - the executive committee that governs homeland security funding and policy for Baltimore city and surrounding communities. The UAWG was formed in 2003 to provide a governance structure for implementation of investments funded by the Urban Area Security Initiative (UASI), an annual Department of Homeland Security (DHS) grant program. The UAWG consists of representatives from the seven Baltimore Urban Area member jurisdictions - the cities of Baltimore and Annapolis, and Baltimore, Howard, Anne Arundel, Carroll, and Harford counties. William J. Goodwin, Fire Chief for

the city of Baltimore, coordinates homeland security efforts for the Mayor of Baltimore and all city agencies, and serves as head of the Baltimore's Office of Emergency Management. Chief Goodwin also chairs the UAWG as a representative of the urban area's core city of Baltimore.

The UASI grant program is one of five interconnected grant programs under the Homeland Security Grant Program (HSGP). In addition to the UASI program, which focuses on counterterrorism efforts in high-threat, high-density urban areas, the HSGP also funds the State Homeland Security Program, focusing on state counterterrorism efforts, as well as three additional programs focused on subject matter rather than

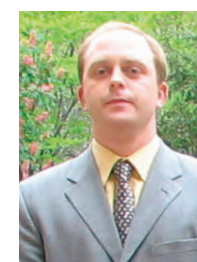
geography - the Law Enforcement Terrorism Prevention Program, the Metropolitan Medical Response System Program, and the Citizen Corp Program. For this year's UASI, DHS split the nation's urban areas into two tiers. Tier I contains the six largest urban areas, including the National Capital Region (NCR), which compete for a division of about \$410 million. Baltimore is in Tier II, which contains the remaining forty smaller urban areas, which compete for a division of about \$336 million.

Two CHHS Law and Policy Analysts, Joshua Easton, JD, MA, and Catherine Napjus, JD, have been assisting the UAWG develop the Baltimore Federal FY 2007 UASI grant application and related homeland security policy. They have worked with subject matter experts in the region to identify security needs in areas related to communications interoperability, critical infrastructure protection, citizen preparedness and evacuation, continuity of operations, mass casualty incident response capability, and maritime domain awareness, among others.

New to the UASI grant application process for FY 2007 was an incentive for urban areas to coordinate their homeland security investments where possible. CHHS' relationship with the NCR and the Baltimore UAWG

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CHHS Staffer Gets National Capital Region Position



Charles Madden, JD

Charles Madden, JD, a CHHS staffer since March 2005, was recently assigned to a position in the District of Columbia Emergency Management Agency. As of December 2006, Madden has been working as the Deputy Director of the National Capital Region Homeland Security Grants and Program Management Office. This office is the administrative agent for the U.S. Department of Homeland Security

(DHS) grant funding to the District of Columbia and the National Capital Region Urban Area (NCR). His primary responsibilities include writing the yearly Homeland Security Grant Program applications for D.C. and the NCR, providing program management oversight for the numerous projects in the region that are funded by homeland security grant dollars, ensuring that grant funds are expended on time and according to guidance regulations, and briefing and advising regional governance groups about the homeland security grants process.

Before assuming his position as Deputy Director, Madden was assigned to the Maryland Governor's Office of Homeland Security, where he participated in writing the 2006 state homeland security grant application and conducted a statewide resource assessment, among other projects, as well as providing staff support to the office and statewide advisory and governance bodies.

Madden attended the University of Maryland School of Law (2004), and is admitted to the Maryland Bar. He earned his B.A. in Anthropology and French at the University of Notre Dame (1999).

Meyerson Holds Committee Posts

CHHS Staffer Daniel Meyerson, JD, who currently works at the Maryland Department of Transportation on public safety communications interoperability issues in Maryland and the National Capital Region, provides administrative and research support to the State Interoperability Executive Committee (SIEC) and to the Governance Working Group (GWG) in order to advance communications interoperability in the state.

As part of his committee work for the SIEC, Meyerson briefed the committee on a few proposals that were part of the Federal Communications Commission's



Staff Attorney Daniel Meyerson, JD, attended the "Command Truck Rally" (pictured here) on May 16, 2007. The event took place at the Maryland Emergency Management Agency (MEMA). It was a gathering of command and mobile communication vehicles from around Maryland, as well as from out of state. An interoperability drill was held and the organizations learned about each others' vehicles.

(FCC's) 9th National Proposed Rule Making (NPRM). These were proposals that the SIEC felt were unwise for the future of public safety communications. Meyerson requested the SIEC support the comments that were filed by RCC,

Inc., a consultant for the Maryland Department of Budget & Management (DBM). The committee reached unanimous consensus and filed concurring comments with the FCC.

Staff Participates in Hurricane Exercise



Former CHHS Staff Attorney Ulka Patel, JD, (left) and CHHS Law and Policy Analyst Sabrina Chase, JD, (right) participate in the hurricane exercise held in late April 2007.



CHHS Staff Attorney Deborah Silver, JD, (left, standing) evaluates a simulated hurricane exercise in the Baltimore City Emergency Operations Center on April 25, 2007.

On April 26, 2007, the state of Maryland conducted a regional exercise in conjunction with the National Capital Region (NCR) and the state of Virginia. The exercise scenario simulated recovery from a hurricane (called Hurricane Zephyr) that impacted the region. Local jurisdictions in Maryland, including Baltimore city, activated their Emergency Operations Centers and participated at a functional level to test local and statewide recovery operations.

Baltimore City conducted an additional day of exercise play on its own on April 25, 2007 as a lead-up to the statewide exercise. The scenario assumed that the worst of Hurricane Zephyr had passed, but that tropical storm force winds (40mph) continued to impact Baltimore. Several key facts/events included: the city's waterfront areas

were inundated with a 15-foot storm surge; 15% of the city's population evacuated prior to the storm's arrival; 6,000 people were occupying city-run shelters; two-thirds of the city's households were without electrical power; and that several vacant buildings collapsed, as well as an occupied apartment building on Pulaski Highway.

This first day entailed activating the Baltimore City Emergency Operation Center, initiating the simulated Damage Assessment Team, as well as a tactical drill in which the city responded to the building collapse caused by hurricane-force winds.

CHHS Staff Attorney Deborah Silver, JD, Law and Policy Analyst Rebecca Shore-Suslowitz, JD, and Law Fellow Meghan Butasek, MPH, participated as evaluators. Silver evaluated the Office of Emergency

Management and the Mayor's Office on April 25th in the Emergency Operations Center on Cold Spring Lane in Baltimore. Shore-Suslowitz evaluated the Department of Housing and Community Development, the Department of Public Works, and the Department of Transportation and Butasek evaluated the Baltimore City Fire Department, Emergency Medical Services, the Baltimore Police Department, and the Baltimore City Health Department. Shore-Suslowitz and Butasek were stationed at Unified Command on Pulaski Highway on April 25th.

CHHS Law and Policy Analyst, Jessica Pitts, JD, participated as a simulator in the Simulation Cell at the Emergency Operations Center on Cold Spring Lane on April 25th and as an evaluator for the Mayor's Office of Information Technology,



CHHS staff participated in the control and evaluation of the exercise at the Emergency Operations Center.

the Enterprise Geographic Information Systems, and the Metropolitan Telephone Exchange at the Emergency Operations Center on Fallsway on April 26th.

Law and Policy Analysts, Catherine Napjus, JD, and Joshua Easton, JD, MA, work with the City of Baltimore Office of Emergency Management, which facilitated this exercise. Their regular duties include assisting with the UASI grant application and program management, however, they participated in Hurricane Zephyr as exercise controllers. Napjus led the damage assessment portion of the exercise. At the Baltimore City Fire Academy, she provided a damage scenario and then walked the twenty participants through the assessment process. Easton provided control for the Simulation Cell at the Emergency

Operations Center, managing the pace of outside information that was injected into the exercise

Former CHHS Staff Attorney Ulka Patel, JD, and Law and Policy Analyst Sabrina Chase, JD, participated as simulators in the Simulation Cell at the Maryland Coordination Analysis Center on Woodlawn Drive in Baltimore on April 25th. Patel was in charge of simulating responses for Ocean City, Queen Anne's County, and Kent County while Chase handled all inquiries and responses for Prince George's County.

CHHS Staff Attorney Jamar Herry, JD, participated as a Controller for the Damage Assessment Team on Pulaski Highway on April 25th. The Damage Assessment team evaluated the damage caused by Hurricane Zephyr and reported to the Emergency Operations Center on where city resources needed to be directed. On April 26th, Herry participated as a simulator in the statewide exercise at the Baltimore City Emergency Operations Center.

Adam Stoltz, Baltimore City Emergency Planner, one of the organizers of the exercise, thanked everyone involved in the exercise. "We were able to pull off an effective exercise with a robust evaluation component under a very short planning timeline," Stoltz said.

Silver Assists Baltimore City with Emergency Preparedness

Staff Attorney Deborah Silver, JD, is assisting the Baltimore City Health Department's Office of Public Health Preparedness & Response with a number of emergency preparedness projects. She is currently drafting appendices of the Baltimore City Pandemic Flu Plan and compiling material for the Baltimore City Public School System to help the school system develop its own pandemic flu plan. In addition, Silver works with the Baltimore city hospitals to coordinate regular meetings and address policy issues so hospitals can better coordinate sharing of resources and communication in the event of an emergency.

Visit us
online at
[umaryland.edu/
healthsecurity](http://umaryland.edu/healthsecurity)

CHHS Director Writes about Effective Federal Coordination of National Catastrophes

Since Hurricane Katrina and its aftermath, there have been extensive discussions at various levels of government as to which level of government should be “in charge” when responding to a catastrophic public health event with nationwide implications. These conversations have prompted a series of articles by CHHS Director Michael Greenberger, JD, addressing the confusion about the appropriate role of the federal government in response to such a disaster, including when the active military should be deployed.

Much of the recent writing of Prof. Greenberger focuses on the federal government’s National Response Plan (NRP), which was first issued in December 2004. Thirty-three top federal officials signed the plan which detailed how all levels of government should respond and coordinate resources in the event of a catastrophe of “national significance.” The plan called for placing the Secretary of Homeland Security as the lead federal official charged with heading an Executive branch emergency operations center designed to bring high level officials from all parts of the federal government together in a so-called “war room.” The purpose of that federal executive operations center is to seamlessly coordinate federal resources and to communicate in real time with

affected states and localities. The NRP expressly contemplated integration and use of the active military in these catastrophic situations, if needed.

During Hurricane Katrina in August 2005, the NRP was implemented both belatedly and half-heartedly. No cabinet level federal executive “war room” was established. The active military, ready to intervene, were used on an extremely delayed basis, aggravating the ineffectiveness of the emergency response. Many post-Katrina “lessons learned” reports, as well as new federal legislation, raised the hope that confusion on the part of the federal government in response to national public health catastrophe would not be repeated.

However, the emergency response work of CHHS staff continues to show that there is a high level of uncertainty at all levels of government about how to coordinate and integrate federal, state, and local responses to catastrophic events having national impacts.

At the end of the last Congress, two separate pieces of legislation made clear that the President has authority to use the active military in a natural occurring catastrophic event. Congress also made clear that the Department of Health and Human Services, not the Department of Homeland Security,

will take the lead for public health response. Even with these changes, confusion abounds. Much work is needed to achieve effective coordination.

The thrust of the writing by Prof. Greenberger addresses these issues and suggests effective templates for inter- and intra-governmental coordination. The foremost template Prof. Greenberger suggests for responding to catastrophes of “national significance” is one in which the federal government coordinates the response through aggressive management by the highest levels of the federal government, in real time communication with state and local officials. This communication should, from the first instant, actively support, rather than lead, the response. With this said, the federal government must be prepared to take the lead when state and local governments are overwhelmed, i.e., they can not respond, as was true during Katrina. The federal government must also be prepared to include the use of the active military, with its wealth of resources, to meet the emergency at hand. The role of governments responding to national catastrophes continues to be controversial and an important subject deserving the attention of academic-oriented centers such as CHHS.

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Butasek Presents Paper at Conference on Young Hurricane Katrina Evacuees



Meaghan Butasek, MPH

CHHS Law Fellow Meghan Butasek, MPH, presented a summary of her paper, “Information Sharing and Emergency Coordination Manual for Children in Foster Care Displaced by Disasters” during the conference, “Children and the Law After the Katrina Disaster: An Interdisciplinary Conference on Young Evacuees” held on April 20, 2007 at the University of Houston Law Center. This event was held by the University of Houston’s Center for Children, Law & Policy in collaboration with the American Bar Association Center on Children and the Law. Butasek spoke during a session titled, “Juvenile Justice and Foster Care: What Katrina Exposed and How Children Can Better Be Served By the System.”

In her paper and presentation, Butasek explored ideas about how to strengthen information sharing and coordination between localities and states for the purpose of protecting the access of foster children to health care, education, and social services following a disaster event. The focal point for the research was the potential of an information sharing manual and training to address foster children’s needs in disaster situations. A manual of this sort could be designed to clarify state and federal laws for the purpose of expediting the resumption of services to foster children displaced due to disaster situations. (Many child welfare systems do not have emergency plans for disaster events, leaving children in foster care more vulnerable to the upheaval such as that witnessed in Hurricane Katrina affected communities.) The target audience for such a manual would be social service providers, guardian ad litem, foster parents, juvenile justice system workers, pediatric health care providers, and Court Appointed Special Advocates. This would also serve to strengthen collaboration and reinforce lessons learned.

“I learned about the effects of Hurricane Katrina on foster care children through my work at CHHS.” Butasek said. “I became interested in how emergency planning principles encouraging inter-agency collaboration, could be applied to address these issues.”

Butasek joined CHHS in September 2006 and is currently working on the Center’s Continuity of Operations (COOP) planning project for the Maryland Courts. She is pursuing a JD, with a health law certificate, in the evening program at the University of Maryland School of Law. A graduate of University of Virginia, Butasek holds a bachelor’s degree in Foreign Affairs and Latin American Studies (2003) and a master’s degree in Public Health (2005). In Virginia, she has worked as a firefighter and emergency medical technician, and volunteered as a Court Appointed Special Advocate (CASA) for children in foster care.

Papers from the conference, including Butasek’s, will be included in “The Katrina Effect: Disasters and Children,” to be published in December 2007. For more information or to reserve a copy, visit: www.law.uh.edu/center4clp or e-mail center4clp@uh.edu.

CHHS Helps Create Area Hospital Mutual Aid Agreement

CHHS Director Michael Greenberger, JD, and Staff Attorney Deborah Silver, JD, participated in the joint announcement on January 24, 2007 of a historic agreement among eleven Baltimore hospitals to work together in the event of a bioterrorist attack or other public health catastrophe.

Silver assisted in the two-year development and implementation of a memorandum of understanding (MOU) that allows the sharing of staff and supplies among city hospitals during a disaster as well as a new plan for coordination of mutual aid through the city's emergency operations center.

Hospitals covered in the MOU include the University of Maryland, Bon Secours, Good Samaritan, Harbor, Johns Hopkins



(Left to right): Mayor of Baltimore, Sheila Dixon, MS; Commissioner of Health for Baltimore, Joshua Sharfstein, MD; CHHS Director Michael Greenberger, JD; and President of Johns Hopkins Health System, Ronald Peterson, MHA.

and Johns Hopkins Bayview, Maryland General, Mercy, Sinai, St. Agnes, and Union Memorial.

During the announcement, Greenberger stressed the importance of the agreement and cited the disastrous aftermath of Hurricane Katrina in August 2005. "The city of New Orleans had plenty of

plans written on paper. They were written by consultants and nobody knew what they really said," Greenberger said.

"In a catastrophic public health crisis, it is critical that a big city has a plan to coordinate its otherwise diverse acute care facilities. Baltimore has taken a leading role to get this done and it has established a model for others to follow."

Many prominent Baltimore figures were at the news conference, including Sheila Dixon, MS, Mayor of Baltimore; Timothy Babineau, MD, MBA, FACS, Chief Medical Officer, University of Maryland Medical Center; Joshua Sharfstein, MD, Commissioner of Health for Baltimore; and Ronald Peterson, MHA, President of Johns Hopkins Health System.

Wilairat Helps Plan Rail Security Forum

The concern for protection of public transportation in our post-Sept. 11th world proved warranted when trains, and other forms of transportation, were bombed in London, Mumbai, and Madrid in the last few years. CHHS Staff Attorney Adrian Wilairat, JD, who is currently working with the Maryland Department of Transportation (MDOT), recently participated in the planning of the Maryland Rail & Transit Security Forum, a day-long event focused on uniting federal, state, and local law

enforcement representatives with the purpose of enhancing emergency response coordination, information sharing, and rail security intelligence in Maryland. The forum took place on July 12, 2007 at the BWI Marriott and was hosted by the Anti-Terrorism Advisory Council of Maryland (ATAC), the police agencies of the Maryland Department of Transportation (MDOT), and the Transportation Security Administration (TSA).

The highlight of the day was a morning keynote address given by

FBI Assistant Director of Public Affairs John Miller. Director Miller, who served previously as Chief of the Los Angeles Police Department's Counter-Terrorism and Criminal Intelligence Bureau and as Deputy Police Commissioner of New York City, is probably best known for his 1998 interview of Osama bin Laden while Miller was a Correspondent and Anchor for ABC News.

Following Miller's presentation, the 180 attendees participated in the establishment of regional working

Wilairat (continued)



Staff Attorney Adrian Wilairat, JD, (left) and John Miller, Assistant Director of Public Affairs for the Federal Bureau of Investigation (right).

groups designed to affect ATAC's mission. An afternoon panel discussion of Maryland's rail system followed which included representatives of Amtrak, CSX, and the Federal Railroad Administration. Assistant Administrator for Intelligence and Analysis of the Transportation Security Administration William Gaches gave the afternoon keynote address.

Wilairat was involved in many aspects of planning this event, from choosing and confirming speakers, to finalizing the budget, to ensuring that the forum complied with the requirements of the Department of Homeland Security (DHS) Con-Ops Rail Security Grant, which financed the forum. The forum is something that has been in the works since August 2006, when Wilairat first joined CHHS to assist the Maryland Transit Administration (MTA) with the Con-Ops Rail Security Project.

Easton Selected for "Restoration 2007" Strategic Advisory Committee



Law and Policy Analyst Daniel McBride, JD, discusses the CHHS Continuity of Operations (COOP) training program at the Restoration 2007 conference in New Orleans in May 2007.

In January 2007, CHHS Law and Policy Analyst Joshua Easton, JD, MA, was selected to serve on the strategic advisory committee for the "Restoration 2007: Innovation, Networks, and Leadership for Post-Disaster Recovery in New Orleans" conference. The conference was held on May 2-5, 2007 in New Orleans, Louisiana. The committee was made up of representatives from local government, private companies, nonprofits, federal government, and conference co-sponsors. As part of the committee, Easton assisted in planning the educational program and other aspects of conference. The conference was created in the wake of Hurricane Katrina and is the first national conference for local government and community leaders focused on long-term social and economic recovery after a disaster. Easton attended "Restoration 2007" with CHHS Law and Policy Analyst Dan McBride, JD, of the CHHS Continuity of Operations (COOP) planning team. While at the event, Easton and McBride worked to

expand awareness among conference attendees of CHHS' state and local COOP training program.

Easton and other CHHS staff members attended the "Restoration 2006" conference where they presented the first pilot presentation of the COOP program for state and local government. The COOP course provides government emergency planners with the knowledge and skills to develop COOP plans and train other state, local, and tribal personnel in their jurisdiction to develop their own plans. COOP planning is the effort to ensure the continued operation of essential government functions during a wide range of potential emergencies. The COOP program, created and taught by CHHS staff, was recently certified by the U.S. Department of Homeland Security.

Easton, a graduate of Tulane Law School, was happy to return to New Orleans. "The conference focuses on the positive aspects of rebuilding a community after a disaster, and I think the state and local attendees definitely benefit. Other communities have adapted what was learned from these conferences to improve their own emergency preparedness and recovery."



Joshua Easton, JD, MA

City of Baltimore Strengthens Relationship with CHHS (continued)

Continued from page 10

helped foster two multi-urban area proposals this year. As a result, Baltimore and the NCR, along with Hampton Roads, VA, have submitted a collaborative proposal to invest in a police intelligence fusion database called LInX. Baltimore and Hampton Roads will also collaborate on a maritime domain security proposal, which was supported by the offices of the NCR. These collaborations were facilitated by the participation of CHHS Staffer Charles Madden, JD, currently serving as the Deputy Director of the NCR Homeland Security Grants & Program

Management Office, who worked on the NCR's UASI application. Moreover, the Baltimore UASI application corresponded appropriately with the Maryland State Homeland Security Program application, thanks to collaboration with Former CHHS Staff Attorney Ulka Patel, JD, and CHHS Law and Policy Analyst Sabrina Chase, JD, who completed the state application.

Easton and Napjus' work for the Baltimore Urban Area is in addition to the projects CHHS has already engaged with the Baltimore City Health Department through CHHS Staff Attorney Deborah Silver, JD, and CHHS alumna Brooke

Courtney, JD, MPH. Upon completion of this year's UASI application, Easton and Napjus will work on enhancing the framework of Mutual Aid Agreements between the UAWG jurisdictions and assisting with the development of local policy regarding the Environmental Planning and Community Right-to-Know Act. They also participated in the planning and execution of two large-scale exercises: *Hurricane Zephyr* in May, in coordination with the Maryland Emergency Management Agency, and *Nautical Shield*, to happen in September, in coordination with the U.S. Coast Guard, Port of Baltimore.

CHHS Director Writes about Effective Federal Coordination of National Catastrophes (continued)

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Articles Written By Prof. Greenberger on the Federal Response to Public Health Catastrophes of National Significance

Did the Founding Fathers Do 'A Heckuva Job'? Authorization For the Use of Federal Troops to Prevent the Loss of a Major American City, forthcoming in 87 *B.U. L. Rev.* (2007).

Yes, Virginia: The President Can Deploy Federal Troops to Prevent the Loss of a Major American City From a Devastating Natural Catastrophe, forthcoming in 26 *Miss. C. L. Rev.* (2007).

Preparing Vulnerable Populations for a Disaster: Inner-City Emergency Preparedness - Who Should Take the Lead?, 10 *DePaul J. Health Care L.* 291 (2007)

The Alfonse and Gaston of Governmental Response to National Public Health Emergencies: Lessons Learned from Hurricane Katrina for the Federal Government and the States, 58 *Admin. L. Rev.* 611 (2006).

False Conflict: Who's In Charge of National Public Health Catastrophes, 31 *Admin. & Reg. L. News* 2 (Spring 2006).

Recent Presentations, Conferences, Symposia, and Other Events

Staff Attorney Attends MARC Safety Drill

Staff Attorney Adrian Wilairat, JD, attended a MARC Safety Drill at Camden Station on November 9, 2006. The Montgomery County Police SWAT Team demonstrated how to storm and secure a train under attack. Participants, who included officers from the Maryland Transportation Authority Police, learned about railroad safety hazards and how to access and disable MARC trains.

Greenberger Speaks at Solo & Small Firm Practice Pre-Conference

CHHS Director Michael Greenberger, JD, spoke during a pre-conference session held as part of the 8th Annual Solo & Small Firm Practice Conference at The BWI Marriott. The Director's talk took place on November 10, 2006. His talk was titled, "Disasters: The Big Picture and Their Real Impact." The event was sponsored by The Maryland State Bar Association Solo & Small Firm Practice Section & MICPEL.

Former Staff Attorney Speaks at Pandemic Influenza Symposium

Former Staff Attorney Ulka Patel, JD, spoke at the Pandemic Influenza Symposium on Nov. 14, 2006 about Continuity of Operations (COOP) planning for the state of Maryland. The event took place in Annapolis, Maryland

and was hosted by the Anne Arundel County Health Department and the Annapolis and Anne Arundel County Chamber of Commerce, Inc.

Staff Meets With Members of the Maryland Judicial System

Several CHHS staff members met with 50 members of the Maryland Judicial System on Nov. 14, 2006 in Annapolis, Maryland at the Judicial Training Center to introduce them to Continuity of Operations (COOP) planning. CHHS staff are working on a Continuity of Operations (COOP) planning project for the Maryland Court of Appeals, the Maryland Court of Special Appeals, the Administrative Office of the Courts, and for each of the Maryland courthouses across the state.

Staff Attorney Participates in MARC Safety Drill

Staff Attorney Adrian Wilairat, JD, participated in the MARC Safety Drill at Camden Station on November 21, 2006. Maryland Transit Administration (MTA) Police and Maryland Transportation Authority (MdTA) Police learned about railroad safety and hazards and procedures to take in an emergency. Various scenarios involving approaching and evacuating a MARC train were demonstrated. Additionally, the Montgomery County SWAT Team conducted a storm drill.

Former Staff Attorney Discusses National Infrastructure Protection Plan

Former Staff Attorney Adam Trister, JD, discussed the implementation of the national infrastructure protection plan at the 2006 Department of Homeland Security Office of Grants and Training National Conference held at the Capital Hilton in Washington, D.C. on Nov. 28, 2006.

Hahn Speaks at Marshall Center

Former Staff Attorney Erin Hahn, JD, MPA, now Associate Director for CHHS, spoke to members of the Marshall Center during a presentation at the Office of the Secretary of State in Annapolis, Maryland on Dec. 6, 2006. Hahn spoke about international cooperation in homeland security and defense.

Court COOP Team Hold Kick-Offs

Center staff held a kick-off for the Prince George's County District Court's Continuity of Operations (COOP) planning process on Dec. 8, 2006. Staff also held kick-offs for the Prince George's County Circuit Court Continuity of Operations (COOP) planning process on Dec. 13, 2006 and the Frederick County District and Circuit Courts Continuity of Operations (COOP) planning process on Dec. 15, 2006.

Recent Presentations, Conferences, Symposia, and Other Events (continued)

Director Speaks at EDUCAUSE Event

CHHS Director Michael Greenberger, JD, spoke during a panel discussion for EDUCAUSE on January 19, 2007 in Baltimore. EDUCAUSE is a non-profit organization whose mission is to advance higher education by promoting the intelligent use of information technology. Greenberger spoke on a panel titled, "The Impact of Homeland Security Issues on Higher Education."

Greenberger Speaks at Hospital MOU Press Conference

CHHS Director Michael Greenberger, JD, spoke during a press conference held on January 24, 2007 at City Hall in Baltimore. The Baltimore City Healthcare Facilities Mutual Aid System Memorandum of Understanding (MOU) was announced at the press conference. This is an historic agreement signed by the city hospitals for coordination in the event of a bioterrorist attack or other public health catastrophe. Greenberger spoke about how important it is for a large city like Baltimore to have a plan to coordinate its otherwise diverse acute care facilities.

Mareiniss Speaks at Conference of Chief Justices Midyear Meeting

Senior Law and Medical Consultant Darren Mareiniss, MD, JD, M.Be, made a presentation on a panel with Carolyn Ortwein

of the National Center of State Courts on Feb. 6, 2007 at The Conference of Chief Justices Midyear Meeting in New Orleans. Dr. Mareiniss primarily spoke about pandemic planning.

Senior Law and Medical Consultant Gives Talk on Pandemic Flu

Senior Law and Medical Consultant Darren Mareiniss, MD, JD, M.Be, gave a talk at the National Press Club in Washington, D.C. on Feb. 7, 2007 at the American Public University System/American Military University's Homeland Security Symposium-Pandemic Flu. Dr. Mareiniss' talk was titled, "Case Study of Pandemic Flu: An Assessment of the Potential Effects of an Influenza Pandemic on Local Communities."

Director Facilitates MARCE Conference

CHHS Director Michael Greenberger, JD, facilitated a conference hosted by The Middle-Atlantic Regional Center for Excellence for Biodefense and Emerging Infectious Diseases Research (MARCE) on catastrophe regional preparedness. The event was held on February 27, 2007 at the Sanford Auditorium, Uniformed Services University for the Health Sciences in Bethesda, Maryland. The conference was titled, "Is Anyone or Everyone in Charge? Responding to Regional Catastrophe Public Health Events."



Staff Attorney Michael Vesely, JD, speaks during a COOP training program in Lake Charles, Louisiana.

Staff Attorney Works on Rail and Transit Security Meeting

Staff Attorney Adrian Wilairat, JD, assisted in setting up a Rail and Transit Security Meeting on March 1, 2007 in Columbia, Maryland. Sponsored by Maryland's Anti-Terrorism Advisory Council (ATAC), the meeting brought together over forty police officers from agencies with jurisdiction over the MARC rail to develop a framework for coordinating and improving rail security in Maryland. Each agency designated a liaison for rail and transit security. Additionally, participants began planning for a larger rail security conference, which was held in July 2007.

Greenberger Speaks at Post-9/11 Conference

CHHS Director Michael Greenberger, JD, spoke about post-9/11 law at a conference at Syracuse University College of Law on March 1, 2007. The Director spoke to members of the American Constitution Society and the College of Law community.

Senior Law and Medical Consultant Speaks at American College of Legal Medicine Meeting

Senior Law and Medical Consultant Darren Mareiniss, MD, JD, M.Be gave a talk at the American College of Legal Medicine Annual Meeting in Orlando, Florida on March 3, 2007. Dr. Mareiniss' talk was titled, "A Comparison of the *Cruzan* and *Schiavo* cases: the Burden of Proof, Due Process and Autonomy in the Persistently Vegetative Patient."

Staffer Attends Interoperability Conference

CHHS Staffer Daniel Meyerson, JD, currently working at the Maryland Department of Transportation on public safety communications interoperability issues in Maryland and in the National Capital Region, attended a conference, titled "Interoperability for Informed Emergency Responses." The event was held in Washington, D.C. on March 15, 2007 and was co-hosted by COMCARE, the American Red Cross, and the Network Centric Operations Industry Consortium.

Staffer Attends National Urban Areas Conference

CHHS Staffer, Charles Madden, JD, currently assigned to the District of Columbia Emergency Management Agency as the Deputy Director of the National Capital Region Homeland Security Grants and Programs Management Office,

attended the National Urban Areas Conference from April 9-12, 2007 in Miami, Florida. The event was organized and hosted by the Miami and Charlotte urban areas.

Analysts Conduct EDUCAUSE Pre-conference Seminar

Senior Law and Policy Analyst Alexandra Podolny, JD, and Law and Policy Analyst Catherine Napjus, JD, conducted a half day Continuity of Operations (COOP) planning training pre-conference seminar at the EDUCAUSE Security 2007 conference in Denver, Colorado on April 10, 2007.

Analyst Speaks at Conference on Young Katrina Evacuees

Law Fellow Meghan Butasek, MPH, spoke at "Children and the Law After the Katrina Disaster: An Interdisciplinary Conference on Young Evacuees." The conference took place at the University of Houston Law Center on April 20, 2007. Butasek's presentation was titled, "Information Sharing Manual for Children in Foster Care After Disasters."

Director Speaks on Strategic National Stockpile

CHHS Director Michael Greenberger, JD, spoke during a Health and Security Policy Briefing Series titled, "Is the Homeland Prepared? The Strategic National Stockpile" on May 1, 2007 at the University of Chicago Gleacher Center.

Greenberger Speaks to Law School Alumni About Terrorism

CHHS Director Michael Greenberger, JD, presented, "Everything You Always Wanted to Know About the War on Terror But Were Afraid To Ask" at the law offices of Whiteford Taylor Preston LLP on May 2, 2007. Alumni from the University of Maryland School of Law were invited to attend this event which was part of the University of Maryland School of Law Alumni Association's Brown Bag Lecture Series.

Law and Policy Analysts Participate in Restoration 2007

Law and Policy Analysts Joshua Easton, JD, MA, and Daniel McBride, JD, participated in "Restoration 2007: Innovation, Networks and Leadership for Post-Disaster Recovery." The conference took place in New Orleans from May 2-5, 2007. Easton served on the strategic advisory committee for the event, which was created in the wake of Hurricane Katrina and is the first national conference for local government and community leaders focused on long-term social and economic recovery after a disaster.

Recent Presentations, Conferences, Symposia, and Other Events (continued)

CHHS Staff Report Court COOP Project Status at Meeting

Center staff gave a presentation at a conference of Circuit Court Clerks and Court Administrators on May 7, 2007 on Kent Island. Staff reported on the status of a Continuity of Operations (COOP) planning project for the Maryland Court of Appeals, the Maryland Court of Special Appeals, the Administrative Office of the Courts, and for each of the Maryland courthouses across the state.

Staff Attorney Attends ATAC Plenary Meeting

Staff Attorney Adrian Wilairat, JD, attended a plenary meeting of the Maryland Anti-Terrorism Advisory Council (ATAC) on May 23, 2007. U.S. Attorney for the District of Maryland Rod Rosenstein made a presentation, and representatives of the U.S. Coast Guard and the Maryland National Guard provided briefings.

Law Fellow Presents on Foster Care During Disasters

Law Fellow Meghan Butasek, MPH, gave a presentation during the 10th Annual All-Hazards Emergency Management Higher Education Conference which was held from June 4-7, 2007 at the Emergency Management Institute in Emmitsburg, Maryland. Butasek's presentation was titled,

"Information Sharing and Emergency Collaboration Manual for Children in Foster Care During Disaster Events." The conference was sponsored by the Federal Emergency Management Agency (FEMA) and the Department of Homeland Security (DHS.)

Staffers Participate in "Deloitte IMPACT Day"

Senior Law and Policy Analyst Alexandra Podolny, JD, gave a two-hour presentation on Continuity of Operations (COOP) Planning for representatives of nonprofit entities in the Washington, D.C. area. Both Podolny and CHHS Staff Attorney Michael Vesely, JD, then facilitated the interaction between the nonprofit representatives and volunteers from the Deloitte Touche Tohmatsu company to compile and organize data about their respective entities so they could begin developing their own COOP plans. This project was part of "Deloitte IMPACT Day - A Roadmap to Preparedness: Connecting the National Capital Region's Nonprofit Community," held on June 8, 2007. The Deloitte company, with a grant from their Problem Solvers Fund, and the partnership of The Nonprofit Roundtable of Greater Washington, were both involved in this project.

Greenberger Facilitates at CDC Summit

CHHS Director Michael Greenberger, JD, served as a facilitator during the 2007 National Summit on Public Health Legal Preparedness held at the Centers for Disease Control and Prevention in Atlanta, Georgia from June 18-20, 2007. The purpose of the event was to assess public health emergency legal preparedness, identify legal preparedness "best practices," and create a shared agenda for action to strengthen the legal preparedness of the public health system for emergencies of all kinds.

Maryland Rail Security Forum Held In July

Staff Attorney Adrian Wilairat, JD, participated in the planning of the Maryland Rail and Transit Security Forum, which was held on July 12, 2007 at the BWI Marriott. The event was hosted by the Anti-Terrorism Advisory Council of Maryland (ATAC), the police agencies of the Maryland Department of Transportation (MDOT), and the Transportation Security Administration. The forum was held to unite federal, state, and local law enforcement representatives and enhance emergency response coordination, information sharing, and rail security intelligence in Maryland. The keynote address was given by FBI Assistant Director of Public Affairs John Miller.

Upcoming Presentations, Conferences, Symposia, and Other Events

Greenberger to Speak at ABA Annual Meeting in August

CHHS Director Michael Greenberger, JD, will participate in two panels during the American Bar Association's Annual Meeting in San Francisco, California in August 2007. The first panel the Director will speak on will be hosted by the Special Committee on Bioethics and the Law and will take place on August 11, 2007. This panel is titled, "I Bought My Ticket, Why Can't I Fly? Public Safety Versus Personal Freedom." The second panel the Director will speak on will be hosted by the ABA's Section of Public Contract Law and is titled, "Emerging Biodefense Issues: Legislative, Contractual, and Risk Allocation." This panel will take place on August 12, 2007. Prof. Greenberger will also brief the Special Committee on Bioethics and the Law on the work of CHHS from 2-5pm, on August 11, 2007.

CHHS to Host Vulnerable Populations Conference in November 2007

CHHS will host the conference "Vulnerable Populations: Emergency Preparedness" from November 5-7, 2007 in Washington D.C. This conference will address the issues of preparing vulnerable populations- low-income communities, the physically or mentally disabled, limited or non-English speaking populations, the elderly and children and the homeless-for catastrophic emergencies. These groups do not have access to the generic resources that federal, state and local

governments, as well as private care providers, often assume are available in the event of a natural disaster or terrorist threat. The discussion will target an audience of policy leaders, federal, state, and local officials, community leaders, emergency preparedness planners, private charities, religious leaders and public health practitioners. The conference will culminate in the creation of a national action plan. This "invitation only" conference is sponsored by the Communities Program of the McCormick Tribune Foundation. For more information, please call 410-706-1014.



CHHS Director Michael Greenberger, JD, facilitated the MARCE conference.

CHHS Staff Updates

New Staff Members

Jamar Herry, JD, joined CHHS in January 2007 as a Staff Attorney. Herry is currently working on creating a Continuity of Operations Plan for the Maryland courts. He joined CHHS after completing a judicial clerkship with the Honorable Dwight D. Jackson of the Seventh Judicial Circuit in Maryland. Herry is a graduate of the University of Maryland Baltimore County (2001) and Howard University School of Law (2005). He was admitted to practice law in Maryland in 2006.

Daniel Meyerson, JD, joined CHHS in January 2007. Meyerson currently works at the Maryland Department of Transportation on public safety communications interoperability issues in Maryland and in the National Capital Region. Prior to joining CHHS, he worked on corporate litigation matters. Meyerson holds a JD from Emory University's School of Law (2004) and a BA in East Asian Languages and Civilizations from The University of Chicago (2000). While in law school, he interned at the ACLU of Georgia as well as providing criminal defense services for two different public defender's offices in Georgia. Before attending law school, Meyerson spent time working and living abroad in Taiwan. He is admitted to practice law in Maryland and the District of Columbia.

Visit CHHS on-line at www.umaryland.edu/healthsecurity/Toolkit/Coverpage.html to view the Center's Citizens' Emergency Response Tool Kit. The Tool Kit is designed to educate and assist the public by organizing and linking to sites that answer questions citizens may have in the event of a natural disaster or terrorist attack. This compilation of natural hazard and homeland security web sites is aimed at increasing emergency preparedness and combating the unreasoned fear that often causes some of the most damaging disaster consequences. The Center hopes that by making this information available, communities and individuals will be more prepared to deal with and recover from natural and man-made disasters.

Marita Mike, MD, JD, joined CHHS as a Senior Law and Policy Analyst and Event Coordinator in January 2007. She recently orchestrated the Mid-Atlantic Regional Center of Excellence for Biodefense and Emerging Infectious Diseases Research (MARCE) 2007 conference held in Bethesda, Maryland. Prior to joining the Center, she completed an internal medical internship at The Union Memorial Hospital in Baltimore. She has also worked in the private sector as an intellectual property analyst focusing her efforts on intellectual property, contracts and market valuations of medical and pharmaceutical technology.

Dr. Mike received her medical degree from The George Washington University, School of Medicine (2005). She received her law degree, with honors, from the University of Maryland, School

of Law (2000) and her B.S. with honors from University of Pittsburgh (1997), completing a double major in Neuroscience and Biological Science. She passed the patent bar exam in 1999. She has also studied internationally completing programs in Germany, India, and Malta. Dr. Mike is licensed to practice both law and medicine in Maryland.

Tristan Reed, MA, joined CHHS in January 2007 as an Event Coordinator to organize a conference hosted by the Middle-Atlantic Regional Center for Excellence for Biodefense and Emerging Infectious Diseases Research (MARCE) on catastrophic regional preparedness. Reed is now a Law Fellow and currently working with the District of Columbia Homeland Security and Emergency Agency as a Program Manager for the National Capital Region Homeland Security Grants

and Program Management Office. Reed holds an MA in International Affairs from the George Washington University's Elliott School of International Affairs (2004) and a BA in International Relations from Tufts University (2002).

Rebecca Shore-Suslowitz, JD, joined CHHS in February 2007 as a Law and Policy Analyst. Currently, Shore-Suslowitz is working on creating a Continuity of Operations (COOP) plan for the Maryland courts. Shore-Suslowitz holds a JD from the University of Maryland School of Law (2006) and a BA in International Relations from the University of Delaware (2001). Prior to law school, Shore-Suslowitz worked as the assistant to the Democratic Staff Director and Chief Counsel for the United States Senate Committee on Small Business and Entrepreneurship. Shore-Suslowitz is admitted to practice law in the state of Maryland.

Michael Vesely, JD, joined CHHS as a Staff Attorney in February 2007. At CHHS, Vesely is a member of the team working on the Department of Homeland Security Continuity of Operations (COOP) planning project. He pursued his law degree at the University of Maryland School of Law and graduated cum laude (2006). During law school, Vesely served as an Associate Editor for



CHHS Director Michael Greenberger, JD, regularly appears on WUSA-TV (Ch. 9) in Washington, D.C. during the 9 a.m. hour on Wednesdays to discuss homeland security issues.

the Journal of Health Care Law & Policy, participated as a student-attorney in a post-conviction clinic, and also worked at a criminal defense firm. Later Vesely worked as a law clerk in the Montgomery County State's Attorney Office, where he was a member of the juvenile team. As a member of the juvenile team, much of his work focused on clarifying the status of Maryland law concerning weapons in schools. Prior to law school, Vesely worked in the Harford County School System. He is a cum laude graduate of the University of Maryland, College Park (2002) and is admitted to practice law in Maryland.

CHHS looks forward to welcoming *Nicole Chapple, Robin Clark, Elizabeth Dickson, Megan Houck, Jennifer Martin, Daniel Orlaskey, Meaghan Shepherd, Arianne Spaccarelli, Michael Stallings, Jillian Williams, and Aileen Xenakis* as new staff member in the Fall of 2007.

CHHS Staff Updates (continued)

Research Assistants and Externs

CHHS was proud to have **Nicole Chapple** and **Julia Chill** return during the Spring 2007 semester as Research Assistants. Chapple and Chill both returned to CHHS to continue work on a project they began at the end of their externships with CHHS in the Fall of 2006. In addition, **Taren Savage** and **Anthony Villa**, who were Research Assistants during the Fall 2006 semester, returned as Research Assistants during the Spring 2007 semester. During the Spring 2007 semester, CHHS also welcomed **Joshua Kovacs**, **Carrie Timlin**, and **Adam Yanoff** as Research Assistants.

Externs who worked with CHHS in the Spring 2007 semester included: **Colleen Clary**, **Jennifer Stinnette**, **Jillian Williams**, and **Jason Zappasodi**.



Moving On...

Heather Balsley, JD, recently joined Booz Allen Hamilton as a Senior Consultant. She will be working out of the McLean, Virginia office. Her primary focus areas are organizational change, more specifically, homeland security. Balsley was a Law Fellow at CHHS from August 2004–October 2005. While at CHHS, Balsley primarily worked on Continuity of Operations (COOP) planning.

Michael Beland recently joined the Committee on Homeland Security as Counsel where he will be working on infrastructure protection as well as private-sector preparedness. Beland recently worked for SRA International, Inc., in the Washington, D.C., area. There he helped to develop the critical infrastructure protection strategy for the National Capital Region. In that position, he gave legal guidance to critical infrastructure information sharing protocols among the 17 jurisdictions within the National Capital Region. Beland also provided legal and strategic guidance to the Department of Homeland Security's (DHS') State, Local, Tribal, and Territorial Government Coordinating Council (SLTTGCC) that seeks to more effectively incorporate these levels of government into DHS' critical infrastructure/key resources protection planning efforts.

Prior to working for SRA, Beland held a law fellowship at CHHS. While at CHHS, he was contracted to help design the state's critical infrastructure protection program. Beland helped Maryland become the first state in the country to be accredited by DHS' Protected Critical Infrastructure Information Program so that it could receive critical infrastructure information from the private sector that is not subject to disclosure under applicable disclosure laws.

Brooke Courtney, JD, MPH, finished her fellowship with CHHS in November 2006 and currently serves as the Director of Public Health Preparedness and Response for the Baltimore City Health Department (BCHD). In this role, Courtney manages the health department's preparedness grants and is responsible for developing Baltimore City's pandemic flu, Strategic National Stockpile (SNS), and Cities Readiness Initiative (CRI) plans. She also oversees BCHD's outreach, city hospital collaboration, incident command, and first responder prophylaxis efforts, and coordinates BCHD's role in exercises and drills. While at CHHS, Courtney served as a Law and Policy Analyst and primarily worked on the surge capacity plan for the Department of Health and Mental Hygiene and pandemic flu issues.

Krista Horochena, JD, joined the Maryland Emergency Management Agency (MEMA) as the Special Assistant to the Director and as the Maryland Liaison to the National Capital Region (NCR) in March 2007. In this role, she represents Maryland at NCR homeland security planning meetings and works with project managers on Urban Area Security Initiative (UASI) grants for Prince George's and Montgomery County. Horochena provides MEMA Director John Droneburg and the Governor's Homeland Security Adviser Andrew Lauand with policy recommendations for NCR strategy and planning and on UASI and other grant spending. While at CHHS, Horochena served as a Senior Law and Policy Analyst and worked with the Department of Health and Mental Hygiene on developing the Maryland Health and Medical Surge Capacity and Capability Plan.

Ulka Patel, JD, finished her fellowship with CHHS in May 2007 and currently works as a Legislative Assistant for Senator Barbara Mikulski (D-MD). In her new position, Patel will be working on a variety of legislative issues for the Senator including homeland security, energy, environment, civil rights, and campaign finance reform. Patel began working at CHHS as a Staff Attorney in May



The MdTA Police's new emergency command vehicle was on hand at the "Command Truck Rally" on May 16, 2007.

2006. While at CHHS, she served at the Maryland Emergency Management Agency (MEMA) on the Continuity of Operations (COOP) planning team. In that role she worked to increase outreach for COOP planning to local jurisdictions and the private sector, reviewed and managed COOP plans, conducted COOP presentations for state and local agencies, and co-authored Maryland's FY 2007 Homeland Security Grant Program grant that was later submitted to the Department of Homeland Security.

Adam Trister, JD, accepted a position as a Senior Risk Analyst at Digital Sandbox, Inc., in March

2007. In this position, Trister provides state and local governments risk management strategy development and operational support to help them prioritize their efforts and align their investments to the terrorism threats and natural hazards they face. Trister joined CHHS in April 2005 as a Staff Attorney. When Trister started at CHHS, he served as a Law Fellow at the Maryland Emergency Management Agency (MEMA), working on the critical infrastructure program. In January 2006, under the direction of the Governor's Office of Homeland Security, Trister began managing the Critical Infrastructure Program for the state.

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